PUBLIC HEARING

STATE OF CALIFORNIA

DEPARTMENT OF TOXIC SUBSTANCES CONTROL

SAFER CONSUMER PRODUCTS REGULATIONS - Listing Paint or Varnish Strippers Containing Methylene Chloride as a Priority Product

Department Reference Number: R-2016-05

SIERRA HEARING ROOM

CAL/EPA HEADQUARTERS BUILDING

1001 I STREET

SACRAMENTO, CALIFORNIA

MONDAY, JANUARY 8, 2018

1:00 P.M.

California Reporting, LLC 229 Napa St., Rodeo, CA 94572 (510) 313-0610

APPEARANCES

HEARING PANEL

Julia Gress, Hearing Officer, DTSC Karl Palmer, Chief, Safer Consumer Products Branch

PUBLIC TESTIMONY

Raleigh Davis, American Coating Association

Dennis Shireman, WM Barr & Co., Inc.

T.J. Vestal, WM Barr & Co., Inc.

Clint Byrd, WM Barr & Co., Inc.

Alvaro Casanova, Center for Environmental Health

Lisette van Vliet, Breast Cancer Prevention Partners

Andria Ventura, Clean Water Action

Catherine Houston, United Steelworkers

Dr. Michael Wilson, BlueGreen Alliance

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PROCEEDINGS

- 1 1:00 P.M. 2 HEARING OFFICE GRESS: Good afternoon, everyone. We're ready to get started. Welcome everyone. My name is 3 4 Julia Gress and I'm with DTSC. I will be the Hearing 5 Officer for today's proceedings. 6 First we need to do a little housekeeping. Please 7 look around and identify the exit closest to you. In some 8 cases, an exit may be behind you. In the event of a fire 9 alarm we are required to evacuate this room immediately. Do 10 not use the elevator. Please take your valuables with you, 11 exit through the closest stairway and proceed to the 12 relocation site at Caesar Chavez Park across the street. 13 Please obey all traffic signals and exercise caution 14 crossing the street. While staff will endeavor to assist 15 you to the nearest exit, you should also know that you may 16 find an exit door by following the ceiling-mounted exit
- 19 For the record, today is January 8th, 2018 and the

signs. If you cannot use the stairs, you will be directed

20 time is 1:00 p.m.

17

18

21 Under the provisions of the Administrative

to a protective vestibule inside a stairwell.

- 22 Procedure Act, this is the time and place set for the
- 23 presentation of statements, arguments and contentions,
- 24 orally and in writing, for or against the Department's

- 1 proposal to amend the California Code of Regulations, Title
- 2 22, Division 4.5, Chapter 55, Article 11 to amend Section
- 3 69511 and add Section 69511.3. This proposed amendment
- 4 pertains to identification of a Priority Product under the
- 5 Safer Consumer Products Regulations approved by the Office
- 6 of Administrative Law and filed with the Secretary of State
- 7 on August 28th, 2013.
- 8 The entire proceedings will be recorded. The
- 9 recording as well as any exhibits or evidence presented at
- 10 this hearing will be incorporated into the rulemaking file
- 11 and will be reviewed prior to final approval of the
- 12 Regulations by the Department in the Office of
- 13 Administrative Law.
- 14 The purpose of today's hearing is to accept public
- 15 comment. If you would like to speak, please register by
- 16 filing out the comment card and giving it back to Ash.
- 17 Registered persons will be heard in the order of their
- 18 registration. Anyone else wishing to speak at the hearing
- 19 will have an opportunity after all registered persons have
- 20 been heard. Persons presenting testimony at this hearing
- 21 will not be sworn in nor will we engage in cross-examination
- 22 of those providing public comment.
- The Department will not respond to comments made
- 24 today, but will address all comments in writing and include
- 25 them as part of the rulemaking record available to the

- 1 public.
- 2 We ask that you restrict your comments to the
- 3 Regulations being considered today. If you have a written
- 4 comment you would like to submit today, please give that to
- 5 Ash before you leave.
- 6 Persons who do not wish to speak, but would like
- 7 to indicate their presence at this hearing, can do so using
- 8 the participant sign-in sheet by the door. The participant
- 9 sign-in sheet will be used to notify interested parties of
- 10 any post-hearing changes to the proposed Regulations.
- 11 Please note that unless you specifically request
- 12 notification by mail, we will be using the email addresses
- 13 provided on the sign-in sheet, on the comment cards and
- 14 those provided with written comments, to notify interested
- 15 parties of any post-hearing changes to the proposed
- 16 Regulation.
- 17 After the close of this hearing, you may present
- 18 hard copy written comments to us at 1001 I Street, 12th
- 19 Floor, Sacramento, California, 95810 until 5:00 p.m. on
- 20 January 18th. Or you may submit written comments to us
- 21 through the Department's Safer Consumer Products Information
- 22 Management System, also referred to as CalSAFER, at
- 23 calsafer.dtsc.ca.gov until 11:59 PST on January 18th.
- 24 Copies of the proposed Regulation and Public
- 25 Notice are on the table back by the door. This Regulation

- 1 was duly noticed in the California Regulatory Notice
- 2 Register and copies of the Notice, proposed Regulation text
- 3 and the ISOR were made available to interested parties who
- 4 requested these documents. Additional copies are available
- 5 through our website and at the Department's headquarter
- 6 office, regional offices, the State Library and depository
- 7 libraries.
- 8 Again, people wishing to speak at this hearing
- 9 need to register as witnesses. If you have not yet
- 10 registered and wish to speak, we ask that you do so now by
- 11 adding your name to the sign-in sheet at the back of the
- 12 room and filling out a comment card. Testimony will be
- 13 heard in the order of registration and will be limited to
- 14 three minutes. I will be holding up the yellow card at the
- 15 two-minute mark and the red card at three minutes. We also
- 16 have a digital timer right here, so that you are able to
- 17 monitor the time as you speak.
- To enable the audience to hear and ensure that
- 19 your comments are entered into the record, we ask that
- 20 speakers come to the front and speak into the microphone
- 21 when called. It would also be helpful if you begin by
- 22 stating your name and the organization you represent.
- 23 Please spell your name slowly, so it is recorded accurately.
- We also ask that if you have written comments
- 25 please submit those along with your oral comments, and

- 1 either limit your oral comments to those items not covered
- 2 in your written comments, or summarize your written
- 3 comments. With that, let us begin to hear comments on the
- 4 proposed regulation.
- 5 Our first speaker today will be Raleigh Davis.
- 6 MS. DAVIS: Good afternoon. My name is Raleigh
- 7 Davis and I'm with the American Coatings Association. ACA's
- 8 membership represents over 90 percent of the total domestic
- 9 production of paint and coatings in the U.S., as well as
- 10 companies that manufacture and distribute methylene chloride
- 11 paint strippers and removers. And thus we are tracking the
- 12 development of this regulation very closely.
- 13 ACA believes that the proposal to list methylene
- 14 chloride as a Priority Product is fundamentally flawed.
- 15 Furthermore, it will devastate industries and force
- 16 consumers to choose between alternatives that are less
- 17 effective, that can present health and environmental risks,
- 18 and that are more costly to use.
- 19 Currently, there are no technologically and
- 20 economically feasible alternatives to methylene chloride
- 21 paint removers. The alternative products result in
- 22 increased ozone formation, are less effective and result in
- 23 greater exposure to consumer and employees.
- 24 State and local air quality agencies that regulate
- 25 VOC content of products, which -- already restrict the

- 1 amount of methylene chloride that are allowed in paint
- 2 strippers. For instance, under CARB's consumer products
- 3 regulation, paint removers are limited to 50 percent VOC by
- 4 weight with VOCs including methylene chloride. We believe
- 5 that these maintain a low enough level of methylene chloride
- 6 in the product to protect human health and the environment.
- 7 This comprehensive regulatory framework provides adequate
- 8 protections with respect to the same potential adverse
- 9 impacts and potential exposure pathways that are
- 10 specifically targeted by this rulemaking.
- 11 At the federal level, risks associated with all
- 12 the uses of methylene chloride are already being extensively
- 13 evaluated under TSCA. Additionally, methylene chloride is
- 14 classified by EPA as a hazardous air pollutant. EPA has
- 15 promulgated numerous national emission standards for
- 16 hazardous air pollutants that regulate the use of HAPs,
- 17 including methylene chloride. In addition, EPA is currently
- 18 in the process of reviewing the NESHAP standards. And any
- 19 revisions to these rules will also likely further reduce the
- 20 use of methylene chloride.
- 21 ACA also encourages DTSC to carefully evaluate the
- 22 quality of available data about risks and incidents of
- 23 related to methylene chloride in order to encourage accurate
- 24 controls.
- In evaluating methylene chloride exposures,

- 1 agencies applied numerous of worse case and default
- 2 assumptions that lead to inaccurate and overestimated
- 3 potential risks for methylene chloride, which could
- 4 ultimately lead to ineffective regulation based on actual
- 5 risks. Oftentimes the exposure data relied on for methylene
- 6 chloride risk assessments are out of data, inappropriate and
- 7 overstate the exposure and therefore risk that consumer and
- 8 DIY users of paint remover.
- 9 In addition, with the right precautions, methylene
- 10 chloride can be used safely with no health effects. ACA
- 11 strongly believes that DTSC should not summarily reject
- 12 viable and effective regulatory alternatives including
- 13 enhanced labeling, consumer education and training
- 14 requirements for product users that will permit product
- 15 manufacturers and formulators to manage potential risks to a
- 16 reasonable level.
- 17 At the federal level, EPA erroneously concluded
- 18 that labels and warning are ineffective.
- 19 (Timer sounds) And I think I'm almost out of time,
- 20 I'll finish up here.
- Nearly all chemical and management regulatory
- 22 programs, in not only California but throughout the U.S.,
- 23 rely effectively on labeling to proscribe uses and
- 24 limitations and communicate risks. The incidence of
- 25 methylene chloride over-exposure cases is declining. The

- 1 small number of serious events are occupational or from
- 2 intentional misuse and --
- 3 HEARING OFFICE GRESS: Excuse me. I apologize for
- 4 interrupting you, but you're speaking time is up now.
- 5 MS. DAVIS: Okay. Thank you for your time.
- 6 HEARING OFFICE GRESS: If you have written
- 7 comments, please provide them to Ash.
- 8 MS. DAVIS: Awesome. Okay.
- 9 HEARING OFFICE GRESS: Thank you.
- 10 Our next speaker is Dennis Sharworth. (phonetic)
- MR. SHIREMAN: Shireman.
- 12 HEARING OFFICE GRESS: Thank you.
- MR. SHIREMAN: Hello, my name is Dennis Shireman.
- 14 That's S-h-i-r-e-m-a-n. I'm with WM Barr.
- Good afternoon. My name is Dennis Shireman. I'm
- 16 the Vice President of Research and Development at WM Barr
- 17 and Company. On behalf of WM Barr, I would like to thank
- 18 the Department for the opportunity to speak at today's
- 19 hearing on the issue of great importance to our company as
- 20 well as the State of California and its workers and
- 21 consumers.
- I'm the first of three speakers here today on the
- 23 behalf of WM Barr. My comments will be focused on the
- 24 chemistries of our paint remover products, why they are
- 25 superior to the alternatives. Following me will be T.J.

- 1 Vestal, Director of Product Compliance, who will focus on
- 2 product safety and Clint Byrd, Associate General Counsel,
- 3 who will focus on some of the legal shortfalls of DTSC's
- 4 proposal.
- 5 Please note that due to the Department's time
- 6 limits on oral testimonies, our comments today will be
- 7 general in nature, but WM Barr intends to submit a written
- 8 letter detailing our concerns by the comment deadline of
- 9 January 18th.
- 10 Before turning to the Department's regulation and
- 11 our concerns with it, I would like to first provide a brief
- 12 background of Barr and my role and experience. Barr is a
- 13 100 percent employee-owned manufacturer of consumer
- 14 products, including paint removers. Our employee owners
- 15 include high-wage hourly workers on the manufacturing line,
- 16 all of whom participate in our ownership program. We're
- 17 headquartered in Memphis, Tennessee and have been in
- 18 business since 1946. Barr is the leader in paint remover
- 19 manufacturing. We've been producing methylene chloride
- 20 formulated products for nearly 70 years.
- 21 My role at the company has been as the Vice
- 22 President of Research and Development, and it includes the
- 23 oversight of and development of new formulas and products by
- 24 our R&D department, as well as leading our consumer care
- 25 department, which has direct contact with product users. In

- 1 this capacity I am intimately familiar with Barr's methylene
- 2 chloride and other formulated paint removers and our
- 3 extensive formulation efforts to find alternatives to
- 4 methylene chloride.
- 5 Methylene chloride is above and beyond the most
- 6 preferred solvent to use in paint removers. Before
- 7 methylene chloride was introduced, most paint removers
- 8 consisted of a mixture of benzene and other volatile
- 9 solvents. These volatile solvents were extremely flammable
- 10 and the flammability of these paint removers resulted in
- 11 fires causing injuries and deaths. The benzene-based
- 12 removers were rapidly replaced with methylene chloride paint
- 13 removers, because methylene chloride paint removers can be
- 14 formulated to be non-flammable and are effective in removing
- 15 multiple layers of paint.
- 16 The chemical and physical characteristics give it
- 17 the ability to quickly penetrate multiple layers and soften
- 18 and remove chemical-resistant coatings.
- 19 I've got a few more paragraphs. (Timer sounds.)
- 20 Can I at least finish this paragraph?
- 21 HEARING OFFICE GRESS: Yes.
- MR. SHIREMAN: Okay. It does not deplete the
- 23 upper level ozone and is considered to be negligible
- 24 regarding ground level ozone formation, greenhouse gas
- 25 emissions, and acid rain.

- 1 HEARING OFFICE GRESS: Thank you. If you have
- 2 additional written comments please give them to Ash.
- 3 Our next speaker is T. Vestal?
- 4 MR. VESTAL: That's T.J. Vestal, V like Victory e-
- 5 s-t-a-l. And good afternoon, I am the Director of Product
- 6 Compliance at WM Barr where I work with regulatory agencies.
- 7 You just heard from a colleague, Dennis Shireman,
- 8 that methylene chloride is above and beyond the most
- 9 preferred solvent to be used in paint removers. But as with
- 10 other organic solvents, the misuse of methylene chloride can
- 11 be harmful to human health. Barr takes this very seriously,
- 12 which is why we have gone to great lengths to provide paint
- 13 removal products that can be used safely and without
- 14 unreasonable risk to health or the environment. We comply
- 15 with the laws and regulations pertaining to the industry,
- 16 and it is why we are working directly with the U.S. Consumer
- 17 Product Safety Commission to develop a new standard for
- 18 labeling on methylene chloride formulated paint strippers.
- 19 A standard that Barr is already using today, which directly
- 20 addresses the inappropriate condition of the use that is
- 21 largely responsible for this proceeding, namely stripping
- 22 bathtubs and in other enclosed spaces.
- 23 Barr's paint removal products comply with a
- 24 variety of health and safety laws and regulations. For
- 25 example, OSHA has substantial authority to address any risk

- 1 associated with methylene chloride when used in the work
- 2 place and has recently updated methylene chloride standards,
- 3 which provide a methylene chloride standard for general
- 4 industry, shipyard employment and construction.
- 5 These standards also include OSHA work place
- 6 exposure limits. The Consumer Product Safety Commission
- 7 exercises authority with respect to the regulation of
- 8 consumer use paint strippers under the Consumer Product
- 9 Safety Act and the Federal Hazardous Substances Act. The
- 10 CPSC's authority under these statutes includes issuing rules
- 11 reasonably necessary to eliminate or reduce unreasonable
- 12 risk of injury associated with a consumer product to require
- 13 labeling or even prohibit the use of a hazardous substance
- 14 in forms intended for household use.
- 15 As I mentioned earlier, the CPSC is considering a
- 16 new standard that will very clearly address this condition
- 17 of use, inappropriate as it may be, that the Department is
- 18 concerned with.
- 19 In addition, the product-chemical combination is
- 20 regulated under the Clean Air Act National Emissions
- 21 Standard Hazard Air Pollutants for paint stripping and
- 22 miscellaneous surface coating operations at area sources.
- 23 The coverage of EPA's regulation of methylene chloride
- 24 emission, under NESHAP is fairly broad applying to area
- 25 sources, engaging in product stripping operations that use

- 1 methylene chloride containing products with limited
- 2 exceptions.
- 3 Methylene chloride also is regulated as a
- 4 carcinogen under California's Safe Drinking Water and Toxic
- 5 Enforcement Act or Proposition 65. Accordingly, businesses
- 6 are prohibited from exposing people in the state to
- 7 methylene chloride without prior warning. One of the stated
- 8 basis for the Department's proposed listing is the methylene
- 9 chloride prevents [sic] potential for widespread or
- 10 significant adverse impacts.
- 11 HEARING OFFICE GRESS: Thank you very much for
- 12 your comment.
- Our next speaker is Clint Byrd.
- MR. BYRD: Good afternoon. My name is Clint Byrd.
- 15 That's B-y-r-d. And I'm the Associate General Counsel at
- 16 Barr and my role as AGC is to provide general legal advice
- 17 in multiple areas including regulatory matters such as this.
- 18 Barr believes the Department's proposed regulation
- 19 is legally deficient in several respects. First, in
- 20 determining whether a product chemical combination is
- 21 appropriate for priority product designation. The
- 22 Department is required to determine whether there is a
- 23 readily available safer alternative that is functionally
- 24 acceptable, technically feasible and economically feasible.
- The Department's rulemaking materials however,

- 1 contain no discussion of alternatives. Although the
- 2 Department examined a limited number of alternatives in
- 3 2014, the Department failed to demonstrate that any
- 4 alternative was safer, functionally acceptable, technically
- 5 feasible or economically feasible. Instead, the Department
- 6 requested information from responsible entities and
- 7 stakeholders regarding such alternatives. Barr's comment
- 8 letter, which we intend to submit, will have extensive
- 9 studies and documentation indicating, as my colleagues
- 10 pointed out, that no alternatives meeting this legal
- 11 criteria exists.
- 12 The Department also failed to include any
- 13 discussion regarding existing state and federal laws and
- 14 regulations pertaining to methylene chloride in paint
- 15 strippers, other than to very briefly mention TSCA, the
- 16 Toxic Substances Control Act.
- Government Code, Section 113465.2(b)(5) requires
- 18 the Department to describe its efforts in connection with a
- 19 proposed rulemaking to avoid unnecessary duplication or
- 20 conflicts with federal regulations addressing the same or
- 21 similar issues. The Department may adopt regulations
- 22 different from the federal law only upon a finding of one or
- 23 more of the following conditions: a) the differing state
- 24 regulations are authorized by law, or b) the cost of
- 25 differing state regulations is justified by the benefit to

- 1 human health, public safety, public welfare or the
- 2 environment.
- In addition to determining whether to list a
- 4 product-chemical combination as a Priority Product, the
- 5 Department is required to consider 1) the scope other state
- 6 and federal laws regulating the product or chemical and 2)
- 7 the extent to which such laws address and provide adequate
- 8 protections with respect to the potential adverse impacts
- 9 and exposure pathways under consideration by the Department.
- 10 As my colleagues discussed, there are multiple
- 11 federal and state laws that regulate paint strippers
- 12 containing methylene chloride. The Department's rulemaking
- 13 fails to address the scope of these existing laws. And
- 14 furthermore, the Department has failed to address the extent
- 15 to which these existing laws provide adequate protection
- 16 with respect to the potential adverse impacts and exposure
- 17 pathways under consideration by the Department. The
- 18 Department must address these deficiencies in order to
- 19 satisfy the listing requirements.
- 20 From a procedural standpoint we believe Barr has
- 21 fulfilled its obligations under the California
- 22 Administrative Procedures Act. Specifically, Department
- 23 environmental impact statement substantially underestimates
- 24 the costs associated with preparing a two-part alternative
- 25 analysis. Further, the EIS assumed that every responsible

- 1 entity would prepare an AA either independently or through a
- 2 trade association, but did not estimate the resulting costs
- 3 associated with preparing and submitting a product-chemical
- 4 replacement intent and confirmation notification in lieu of
- 5 an AA, the cost of which would be very substantial.
- 6 On behalf of Barr, thank you.
- 7 HEARING OFFICE GRESS: Thank you for your comment.
- 8 Our next commenter is Alvaro Casanova.
- 9 MR. CASANOVA: Hello. My name is Alvaro Casanova.
- 10 That's C-a-s-a-n-o-v-a. I'll be very brief. I'm with the
- 11 Center for Environmental Health and I'm here to support the
- 12 proposed amendments. Thank you.
- HEARING OFFICE GRESS: Well, thank you.
- Our next speaker, Lisette Vliet. (phonetic)
- MS. VAN VLIET: Thank you, good afternoon. My
- 16 name is Lisette van Vliet, that's v-a-n V-l-i-e-t. And I'm
- 17 here from the Breast Cancer Prevention Partners, formerly
- 18 the Breast Cancer Fund.
- 19 Methylene chloride has been designated as a
- 20 probably carcinogen by the World Health Organization's
- 21 International Agency for Research on Cancer. It's
- 22 reasonably anticipated to be a carcinogen by the U.S.
- 23 National Toxicology Program. And it's a chemical known to
- 24 the State of California to cause cancer on the Prop 65 list.
- 25 Scientific evidence not only suggests links to

- 1 brain cancer, liver cancer, certain lung cancers, non-
- 2 Hodgkin's lymphoma and multiple myeloma, but also a possible
- 3 link with female breast cancer. Methylene chloride was
- 4 included in a peer reviewed list of over 200 breast and
- 5 mammary gland carcinogens.
- 6 We strongly urge the Safer Consumer Products
- 7 Program to move ahead with listing methylene chloride as a
- 8 Priority Product for three reasons. First of all, the
- 9 evidence is strong and the level of risk is very high. We
- 10 believe the evidence warrants moving methylene chloride to
- 11 the next stage in the process where manufacturers must
- 12 examine whether safer alternative exist that reduce
- 13 exposures to this harmful chemical.
- 14 Second, the USEPA, after having clearly
- 15 demonstrated the health damage from methylene chloride in
- 16 their proposed rule, have disappointingly abdicated their
- 17 responsibility for protecting the public from methylene
- 18 chloride in these products. It therefore falls to state
- 19 governments and notably California, with such a huge
- 20 influence on the U.S. national market, and with such a large
- 21 population, to protect to act.
- 22 Finally, the California Safer Consumer Products
- 23 Program has now been on the California law books since 2008
- 24 with very few products achieving priority nomination, let
- 25 alone official priority status. It is time for the program

- 1 to show real progress by taking action on a chemical for
- 2 which the evidence is so strong and the harm so clear. If
- 3 methylene chloride cannot become a Priority Product in this
- 4 program, we are concerned that the program will suffer a
- 5 loss of legitimacy and credibility in the eyes of
- 6 Californians. This program is seen as a model around the
- 7 country and around the world. It is essential that the
- 8 program be fully implemented as it was designed, and begin
- 9 to take concrete steps to protect the public from unsafe
- 10 exposures to toxic chemicals in consumer products.
- 11 Moving forward with methylene chloride in paint
- 12 strippers is that next step in implementation. The evidence
- 13 is clear, the harm is real and the chemicals are still in
- 14 use. For these reasons we strongly urge the Safer Consumer
- 15 Product Program to move forward as quickly as possible to
- 16 protect Californians from this highly toxic chemical. Thank
- 17 you for the opportunity to comment.
- 18 HEARING OFFICE GRESS: Thank you.
- 19 Our next commenter is Andria Ventura.
- MS. VENTURA: Good afternoon. My name is Andria
- 21 Ventura. That's V as in Victor e-n-t-u-r-a. I am here on
- 22 behalf of Clean Water Action and I am also here to support
- 23 moving forward with methylene chloride.
- 24 First of all, we do need to respond to this
- 25 chemical. And it is false to say that there are adequate

- 1 laws out there that are going to protect the public and
- 2 particularly the workers who are being exposed to this
- 3 chemical. The reality is that at the federal level USEPA
- 4 has indicated that it is not going to move on methylene
- 5 chloride in any way for the foreseeable future. So while
- 6 that is an indefinite future for us California does have the
- 7 right and the responsibility to its citizens to move
- 8 forward. It also reminds all of us that the Safer Consumer
- 9 Products is not necessarily in conflict with any decisions
- 10 that would be made under TSCA, or USEPA, depending on what
- 11 the regulatory decisions are at the end of the process.
- I do want to respond to just a couple of things
- 13 very quickly that we've heard so far. One is that the idea
- 14 of worker deaths has been a little bit overstated and that
- 15 we're looking at the worse-case scenarios. And we would
- 16 argue that that is exactly what we should be looking at.
- 17 When people do wear protective gear and still die on the
- 18 job, we need to think about how we're doing things and if we
- 19 can do better. And this program specifically allows us to
- 20 do that, because it allows us to look at what the
- 21 alternatives are, what the give and takes are and maybe how
- 22 to develop them for the future.
- I would also say that we do need to remember that
- 24 what comes out at the end of this process is not a given.
- 25 It doesn't mean that the product is going to be banned. It

- 1 doesn't mean that it's -- you know, there's a lot of
- 2 decisions depending on what industry itself comes up with as
- 3 far as what their alternatives are. And so it could be
- 4 labeling. It could be a lot of different things. And so
- 5 there's no real harm in moving forward and really analyzing
- 6 what can be done to improve human safety while we're
- 7 continuing to try to strip paint off walls and tubs.
- I think that we also need to recall that Europe
- 9 has moved on these chemicals. We've heard from the industry
- 10 itself that the use of the methylene chloride is declining.
- 11 That means that we are not going to devastate an industry.
- 12 That there is innovative thinking happening and there are
- 13 ways to perform the needs that methylene chloride are
- 14 filling now with other alternatives. And that's what we
- 15 have the opportunity here in California to do, to be
- 16 innovative, to move forward, find those safer alternatives.
- 17 Because at the end of the day it's not the label that's
- 18 wrong on the product, it's the chemical that's dangerous.
- 19 Thank you.
- 20 HEARING OFFICE GRESS: Thank you.
- Our next commenter is Catherine Houston.
- MS. HOUSTON: Thank you. I'm Catherine Houston,
- 23 United Steelworkers. United Steelworkers represents 1.5
- 24 million members, places safety and health of our workers
- 25 above all else. We seek to protect our USW workers in our

- 1 industrial setting from toxic exposures within our
- 2 California work environment such as steel mills, metal
- 3 construction, refineries, upholstery, furniture, fabric wall
- 4 covering, constructions and repairs. We also represent over
- 5 2,000 EMTs and paramedics who daily risk their lives
- 6 entering facilities of undetermined hazards, as well as over
- 7 10,000 healthcare workers.
- 8 We know that these paint stripping, varnishing,
- 9 metal cleaning and degreasing tool and equipment, all of
- 10 that, methylene chloride is used to do all of those
- 11 functions.
- 12 Published in the American Journal of Emergency
- 13 Medicine in 1990, five patients were transported to the
- 14 Emergency Department following methylene chloride exposure
- 15 within an enclosed space: two workers and three emergency
- 16 workers. One rescue worker was okay, but the other two
- 17 experienced dizziness and mild nausea and were later
- 18 discharged once recovered. But one worker went into cardiac
- 19 arrest and died in the Emergency Department despite
- 20 resuscitation efforts. The second worker arrived in cardiac
- 21 arrest, was resuscitated and died four days later. The
- 22 second worker's carboxyhemoglobin level increased from 2
- 23 percent to 8 percent over the nine hours after his hospital
- 24 admission despite being administered 40 to 50 percent oxygen
- 25 by endotracheal tube.

- 1 Among the conclusions drawn then were that one,
- 2 the cause of death of these patients were not carbon
- 3 monoxide poisoning, but solvent-induced narcosis.
- 4 Carboxyhemoglobin levels continued to rise after the
- 5 secession of exposure despite being administered high flow
- 6 of oxygen and rescue workers, three, became unsuspecting
- 7 victims as well.
- 8 Within a paint can manufacturing facility in the
- 9 Bay Area, our workers experienced increases in dizziness,
- 10 breathing problems and asthma attacks. We had to upgrade
- 11 protective gear and install new ventilation systems, which
- 12 helped to mitigate the issues, but it only underscores the
- 13 importance of recognizing the inherent dangers. Donald
- 14 Millar, former Assistant Surgeon General and Director of
- 15 NIOSH from 1981 to 1993, published a report estimating at
- 16 that time that more than one million workers are potentially
- 17 exposed to methylene chloride during its manufacture and in
- 18 use.
- 19 A Center for Public Integrity analysis published
- 20 in 2015 identified 56 accidental exposure deaths in the U.S.
- 21 linked directly to methylene chloride since 1980: teenage
- 22 workers, to moms, to retirees; a California church worker
- 23 while stripping a baptismal pool here in California, another
- 24 while refinishing a bathtub, another worker on his first day
- 25 on the job. Gary de la Pena tried to rescue his friend who

- 1 lost consciousness while cleaning the tank while paint
- 2 stripping. His co-worker died despite his best efforts.
- This is a dangerous substance. For the safety and
- 4 health and protection of all workers, our children and the
- 5 public, we ask for your support in listing methylene
- 6 chloride as a Priority Product. Thank you.
- 7 HEARING OFFICE GRESS: Thank you.
- 8 Our next commenter is Dr. Michael Wilson.
- 9 DR. WILSON: Good afternoon. My name is Mike
- 10 Wilson, W-i-l-s-o-n. I'm the National Director for Health
- 11 Programs with the BlueGreen alliance. We're a partnership
- 12 of the nation's ten largest labor unions and five
- 13 environmental organizations, with a combined membership of
- 14 15 million members. I previously served as Chief Scientist
- 15 for the California Department of Industrial Relations and as
- 16 Associate Director at the Center for Green Chemistry at UC
- 17 Berkeley and as a founding member of DTSC's Green Ribbon
- 18 Science Advisory Panel.
- 19 The BlueGreen Alliance strongly supports DTSC's
- 20 proposal to list paint or varnish strippers containing
- 21 methylene chloride as a Priority Product. I'd like to make
- 22 two brief points this afternoon on this matter.
- 23 First, DTSC's action is thoroughly justified and
- 24 long overdue. DTSC has met it's evidentiary
- 25 responsibilities under CCR Title 22, Section 69503 wherein

- 1 the Department is authorized to identify and list chemical
- 2 product combinations that it determines to be of high
- 3 priority, based on evidence of hazard traits, exposure
- 4 potential and risks to sensitive sub-populations.
- 5 DTSC's technical report summarizes the findings of
- 6 more than 50 government reports and scientific studies that
- 7 over a period of more than 40 years have painstakingly
- 8 documented the health risks associated with methylene
- 9 chloride in many commercial and industrial applications.
- 10 DTSC reports that in addition to people who handle these
- 11 products at work, those most at risk include infants and
- 12 children, pregnant women and the chronically ill. And yet
- 13 as we've heard, in most hardware stores one can still
- 14 purchase paint stripping products that contain up to 100
- 15 percent methylene chloride. Based on the evidence, DTSC is
- 16 correct in acting on its authorities to list these as
- 17 priority products.
- 18 Second, we believe the chemical industry should be
- 19 leading this effort alongside DTSC. To be clear, the
- 20 chemical industry plays a major role in the economy,
- 21 employment, and in industrial capacity. Its products reach
- 22 into the lives of nearly every American at home or at work.
- 23 And yet in comments submitted in this matter, the industry
- 24 continues to offer resistance rather than well-informed
- 25 technical recommendations for innovation in safer

- 1 alternatives that would support the Department's efforts to
- 2 protect the life safety of workers and residents who
- 3 purchase these products.
- 4 The proposal to provide labeling for these
- 5 products is contrary to well-recognized industry best
- 6 practices in applying the hierarchy of controls beginning
- 7 with substitution, especially with regard to protecting
- 8 workers and the public from potentially lethal hazards.
- 9 In closing, the BlueGreen Alliance supports the
- 10 comments of the United Steelworkers, Center for
- 11 Environmental Health, Breast Cancer Partners and Clean Water
- 12 Action. And we commend DTSC for your work in taking this
- 13 important step and we urge you to move forward as quickly as
- 14 possible. Thank you for your attention today.
- 15 HEARING OFFICE GRESS: Thank you.
- 16 That concludes the registered witnesses. Is there
- 17 anyone here who would like to step forward and present
- 18 additional comments related to this rulemaking?
- 19 (No audible response.)
- 20 HEARING OFFICER GRESS: Let the record show that
- 21 no one else raised their hand or otherwise indicated that
- 22 they wish to speak.
- MS. VAN VLIET: I have a question.
- 24 HEARING OFFICE GRESS: Would you please step to
- 25 the microphone and introduce yourself once more?

- 1 MS. VAN VLIET: Thank you, Lissette van Vliet,
- 2 Breast Cancer Prevention Partners. My question is at the
- 3 beginning you stated that this event would be recorded. My
- 4 question is with respect to the participant list, will that
- 5 be made publically available on the website, so that we can
- 6 see everybody who was here?
- 7 HEARING OFFICE GRESS: When we issue our response
- 8 to comments we do publicly identify those people who have
- 9 submitted comments.
- MS. VAN VLIET: So not everybody who signed in to
- 11 the participant list, only those people who've commented?
- 12 HEARING OFFICE GRESS: Only the commenters.
- MS. VAN VLIET: Okay. Thank you.
- 14 HEARING OFFICE GRESS: Um-hmm.
- 15 As there are no other registered commenters I am
- 16 closing the oral testimony portion of this hearing. Let me
- 17 remind you that you may submit hard copy written comments to
- 18 the Department at our offices here at CalEPA until 5:00 p.m.
- 19 on January 18th. Or you may submit your comments
- 20 electronically through the online CalSAFER system until
- 21 11:59 on the 18th, okay?
- With that I conclude this public hearing. Thank
- 23 you for attending and for submitting your comments.
- 24 (Thereupon, the Meeting was adjourned at 1:36 p.m.)
- 25 ---00-

REPORTER'S CERTIFICATE

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 22nd day of January, 2018.

PETER PETTY CER**D-493 Notary Public

TRANSCRIBER'S CERTIFICATE

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were transcribed by me, a certified transcriber and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

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